

## Message Text

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PAGE 01 STATE 111025  
ORIGIN NODS-00

INFO OCT-01 ISO-00 /001 R

66011

DRAFTED BY: IO/UNA:BJSHARP

APPROVED BY: IO/UNA:JFTEFFT

S/S-O:RCASTRODALE

-----126758 020217Z /62

R 020036Z MAY 78 ZFF5

FM SECSTATE WASHDC

INFO USMISSION USUN NEW YORK 5939

S E C R E T STATE 111025

NODIS

FOR AMBASSADOR YOUNG FROM UNA

FOLLOWING REPEAT ANKARA 3330 SENT ACTION SECSTATE INFO NICOSIA  
01 MAY 78

QUOTE S E C R E T ANKARA 3330

EXDIS HANDLE AS NODIS

E.O. 11652: XGDS-1

TAGS: PGOV, PEPR, CY, TU

SUBJECT: CYPRUS NEGOTIATIONS

REF: A) ANKARA 3328, B) ANKARA 3327, C) ANKARA 3329

1. AFTER DISCUSSION WITH FOREIGN MINISTER OKCUN OF PAPER  
TRANSMITTED REFTEL C, I GAVE HIM A COPY OF DRAFT STATEMENT  
TRANSMITTED REFTEL B AS AN EXAMPLE OF ANOTHER APPROACH,  
NOTING IT WAS A PURELY PERSONAL EFFORT. HOWEVER, I THOUGHT  
IT WOULD BE DIFFICULT, IN VIEW OF THE VERY LIMITED AND  
NON-SPECIFIC STATEMENTS OF FLEXIBILITY INCORPORATED IN

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PAPER HE HAD JUST GIVEN ME, TO AVOID BEING CLEARER DURING  
CONGRESSIONAL HEARINGS ABOUT OUR POSITION ON THE SUBSTANCE  
OF THE ISSUES WHICH WOULD HAVE TO BE NEGOTIATED AS REGARDS  
CYPRUS.

2. OKCUN READ THE PAPER AND SAID THAT HE HAD A FUNDAMENTAL  
OBJECTION. THIS APPROACH INJECTED THE UNITED STATES INTO

THE SUBSTANCE OF THE MATTERS UNDER DISPUTE, WHILE HE FELT THE PROPER COURSE WAS TO LEAVE THESE ISSUES TO THE TWO PARTIES. AFTER SOME DISCUSSION BACK AND FORTH, I TRIED TO MOLLIFY SOME OF HIS OBJECTIONS WITH SOME OFF-THE-CUFF REVISIONS. ALTHOUGH HE BY NO MEANS INDICATED HIS AGREEMENT TO THE APPROACH EMBODIED IN THE PAPER, I BELIEVE THAT IF THE INDICATED PARAGRAPHS IN THE DRAFT TRANSMITTED REFTEL B WERE REVISED AS FOLLOWS, WE COULD AVOID MAJOR DIFFICULTIES WITH THE TURKS:

A) REVISE PARA 5 AS FOLLOWS: "ON SUBSTANCE, WE BELIEVE PROGRESS IS POSSIBLE IN ALL KEY AREAS. WE SUPPORT THE ESTABLISHMENT OF A FEDERAL FRAMEWORK WHICH PROVIDES SECURITY FOR THE INDIVIDUAL COMMUNITIES THROUGH A SUBSTANTIAL DEGREE OF INTERNAL SELF-GOVERNMENT. IN THE 1960'S PARTICULARLY THE TURKISH COMMUNITY WAS SUBJECT TO TERROR AND DISCRIMINATION; BUT BOTH SIDES HAVE BEEN WRONGED. AT THE SAME TIME WE AGREE THERE MUST BE A VIABLE CENTRAL GOVERNMENT WITH AN ADEQUATE MEASURE OF AUTHORITY AND EFFECTIVENESS IN ITS AREAS OF RESPONSIBILITY. UNDER THE CIRCUMSTANCES IT WILL PERHAPS BE NECESSARY FOR AN EVOLUTIONARY PROCESS TO TAKE PLACE. A SATISFACTORY SOLUTION CAN ONLY COME OUT OF THE GIVE AND TAKE OF THE NEGOTIATING PROCESS."

B) REVISE PARA 6 AS FOLLOWS:  
"WE BELIEVE THERE MUST BE A WITHDRAWAL FROM TERRITORY NOW OCCUPIED BY THE TURKISH SIDE. HOWEVER, SINCE THE TURKISH CYPRIOTS ARE MOSTLY AGRARIAN AND HAVE TRADITIONALLY OWNED A LARGER SHARE OF THE  
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LAND, WE DO NOT BELIEVE IT IS POSSIBLE TO MAKE A MECHANICAL FORMULA EQUATING POPULATION WITH LAND TENURE. WE HAVE AMPLE REASON TO BELIEVE THAT THE TURKISH CYPRIOTS WILL APPROACH THIS PROBLEM WITH FLEXIBILITY AND A DESIRE TO REACH A SOLUTION. THEIR RECENT PROPOSALS FORM A STARTING POINT FOR DISCUSSION."

C) REVISE PARA 7 AS FOLLOWS: "THE THIRD ISSUE IS VAROSHA. WE BELIEVE THE PARTIES CAN ACHIEVE AN AGREED SOLUTION AS LONG AS FLEXIBILITY EXISTS. WE UNDERSTAND THAT THE TURKISH CYPRIOTS ARE NOT RIGID ABOUT THE POLITICAL STATUS OF VAROSHA AND ARE OPEN TO CONSIDERATION OF VARIOUS ALTERNATIVES ONCE THE INTER-COMMUNAL TALKS ARE RESUMED."

3. COMMENT. IF DEPARTMENT WISHES TO USE STATEMENT ALONG LINES TRANSMITTED REFTEL B REVISED AS ABOVE, I BELIEVE THAT, WHILE THE TURKS WILL NOT BE HAPPY (OKCUN ALSO OBJECTED TO IDEA IN PARA 3 OF THE U.S. "INFLUENCING THE PARTIES TOWARDS MORE NEGOTIABLE POSITIONS"), THEY WILL ACCEPT IT. I MADE CLEAR TO OKCUN THAT I UNDERSTOOD HIS POINT THAT A PUBLIC U.S. STATEMENT WHICH WOULD EXCLUDE VAROSHA STAYING UNDER TURKISH CYPRIOT JURISDICTION WOULD PREJUDICE THEIR NEGOTIATING POSITION BUT THAT HE SHOULD BE UNDER NO ILLUSION THE UNITED STATES BELIEVED THAT VAROSHA SHOULD BE RETURNED

TO GREEK CYPRIOT JURISDICTION AND WE FELT IT WAS A TACTICAL  
MISTAKE NOT TO MAKE THIS CLEAR AT THE OUTSET. OKCUN OBSERVED  
IF IT WERE POSSIBLE TO NEGOTIATE A "FEDERAL TERRITORY" IN  
THE AREA NOT UNDER THE JURISDICTION OF EITHER COMMUNITY,  
THERE SHOULD BE NO BASIS FOR AMERICAN OBJECTIONS. I REITERATED  
THAT WE DID NOT BELIEVE THEIR PRESENT PROPOSAL THAT GREEKS  
RETURN TO VAROSHA UNDER TURKISH JURISDICTION WAS EITHER  
REASONABLE OR WORKABLE. OKCUN SAID ONLY "PLEASE DO NOT TELL  
THE GREEKS." I REMINDED HIM THAT OUR PRINCIPAL INTERESTS  
WERE TO GET THE REPEAL OF THE EMBARGO APPROVED IN THE CONGRESS  
AND TO SECURE A RESUMPTION OF INTER-COMMUNAL NEGOTIATIONS;  
WASHINGTON WOULD NO DOUBT JUDGE THE NEEDS OF OUR CONGRESS-  
IONAL PRESENTATIONS IN THE LIGHT OF THEIR CONTRIBUTION TO  
THESE TWO ENDS.

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UNQUOTE CHRISTOPHER

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## Message Attributes

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**Decaption Date:** 20 Mar 2014  
**Decaption Note:** 25 YEAR REVIEW  
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**Disposition Approved on Date:**  
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**Disposition Comment:** 25 YEAR REVIEW  
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**Review Markings:**  
Sheryl P. Walter  
Declassified/Released  
US Department of State  
EO Systematic Review  
20 Mar 2014  
**Markings:** Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014